

**FINANCIALS RESEARCH**

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**Stable Coin and the SEC****KEY TAKEAWAYS**

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Stable coins - both collateralized where stabilization is by a shared 'reserve' of fiat and other assets and algorithmic where tactical stabilization is by co-regulation, via smart contracts, with a sister coin to absorb price volatility - have long been questionable.

For a start, stable coin reserves are not subject to the registration and disclosure requirements of money market mutual funds that they resemble with the exceptions that: (i) coin-interests are recorded on a chain not a server; and (ii) coin-holders do not have a direct claim on reserve interest.

Algorithmic coins are especially problematic. The notion that a coin (e.g., Terra) can be stabilized through absorbing price volatility in a sister coin (e.g., Luna) depends, obviously, on demand for that sister coin. If such demand is supported through offering returns that are funded, in turn, by issuing more coin the optics share a characteristic of a pyramid.

In the case of Terra, demand was [reportedly](#) supported by subsidizing a minimum savings yield, once 18% (on the Anchor platform), through transfer payments funded by affiliates of the Luna minting-entity; there is likely transmission to demand for Luna itself since Luna-holders have claims on Terra seigniorage and can post Luna as collateral to borrow Terra for redeposit in a savings account.

Regardless, as SEC-Chair Gensler commented today, 'there's a need to bring greater investor protection to these crypto markets.' This note looks at the case for SEC regulation of stable coin.

**Ratings**

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## Stable Coin and the SEC

The debate around crypto-regulation is typically [framed](#) as a balance between the benefit of free markets and the need to protect: (i) investors against moral hazard and fraud; and (ii) the system against run-risk and illicit finance. After last week, it seems old-hat: the collapse of the Terra (UST)/Luna stable coin protocol, generating losses approaching \$60bn, cries out for supervision.

Whether the SEC has [jurisdiction](#) turns on whether a coin meets the legal definition of a security under the ‘[Howey](#)’ test. It does if it arises from an investment of money in a common enterprise that is expected to generate a profit from the efforts of others. The Terra/Luna experience [clarifies](#) that stabilization relies ultimately on such a third-party, here the [Luna Foundation Guard \(LFG\)](#), even for [algorithmic](#) coins; [asset-backed](#) coins, of course, depend on a collateral or ‘reserve’ manager.

In 2018, then-SEC Chair Jay Clayton [said](#) that crypto-currencies are ‘replacements for sovereign currencies, replace the dollar, the euro, the yen with bitcoin ... that type of currency is not a security.’ A true currency does not involve the investment of money in a common enterprise so falls outside the definition of a security.

But this is not the case for stable coin: for a collateralized coin, such as Tether (USDT) or USDC, the proceeds of a coin mint flow to the reserve that backs the coin, and the coin represents a claim on this common enterprise. Algorithmic stable coins need not have a reserve in theory but, after the Terra/Luna collapse, will in practice if they survive at all. For Terra/Luna, LFG [provided](#) reserve support for the UST peg and therefore acted as a common enterprise.

But are stable coins purchased for profit or for [consumption](#) as a payment instrument? The question is partially moot for an algorithmic coin since it has a sister coin – so Luna in the case of Terra – to [absorb](#) price volatility. This sister coin is unequivocally purchased for profit that depends on the efforts of the minting-entity to promote and, in the last resort, stabilize the stabilized coin.

There is less investment opportunity in asset-backed coins since, while value may diverge slightly from the peg to the upside (due to redemption frictions), a reasonable purchaser would not expect to hold the coin for a long period as an investment and any value appreciation is incidental to use as intended as a temporary store of value.

However, it seems perverse to exclude asset-backed stable coins from the SEC oversight that attaches to money market mutual funds *because* the entire yield from the asset pool is diverted from claim-holders to sponsors; if anything this increases, rather than reduces, the moral hazard risk faced by these claim-holders as illustrated by the [controversy](#) over the risk-content of the Tether Reserve.

Current-SEC Chair Gary Gensler [cuts](#) this gordian knot by making the obvious remark that asset-backed stable coins are repackaging the securities held in the reserve, and so are derivatives hence themselves securities: ‘Make no mistake: It doesn't matter whether it's a stock token, a stable value token backed by securities, or any other virtual product that provides synthetic exposure to underlying securities ...these platforms — whether in the decentralized or centralized finance space — are implicated by the securities laws and must work within our securities regime.’

In the way of the Terra/Luna collapse, he [reiterated](#) this conviction today: ‘there’s a need to bring greater investor protection to these crypto markets ... central to that are crypto trading and lending platforms, where investors buy, sell and lend around \$100 billion of crypto assets a day. The crypto-related events in recent weeks have highlighted yet again how important it is to protect investors in this highly speculative asset class.’

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